

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

JUSTIN COUNTRYMAN,

Plaintiff,

v.

DAVID SHERMAN, et al.,

Defendant.

Case No. C19-01767-JCC-SKV

ORDER ON MOTIONS FOR LEAVE  
TO FILE OVERLENGTH BRIEFS,  
MOTIONS TO COMPEL, MOTION  
TO AMEND, DIRECTING STATUS  
REPORT, AND STRIKING MOTION  
FOR SUMMARY JUDGMENT

This is a 42 U.S.C. § 1983 prisoner civil rights action. Currently pending before the Court are Plaintiff's motions for leave to file overlength briefs, Dkts. 32, 40, Plaintiff's motions to compel, Dkts. 33, 41, Defendants' motion for summary judgment, Dkt. 35, and Plaintiff's motion for leave to amend his complaint, Dkt. 50. Having considered the parties' submissions, the balance of the record, and the governing law, the Court finds and ORDERS:

**A. Plaintiff's Motions to File Overlength Brief**

Plaintiff moves for leave to file overlength briefs in support of his motions to compel. Dkts. 32, 40. Defendants have not opposed Plaintiff's motions. Plaintiff's motions are GRANTED and the Court will consider the entirety of Plaintiff's briefing.

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ORDER ON MOTIONS FOR LEAVE TO FILE  
OVERLENGTH BRIEFS, MOTIONS TO COMPEL,  
MOTION TO AMEND, DIRECTING STATUS  
REPORT, AND STRIKING MOTION FOR  
SUMMARY JUDGMENT - 1

**B. Plaintiff's Motions to Compel**

Plaintiff has filed two motions to compel which appear to be identical except that the second motion appears to contain additional attachments. Dkts. 33, 41. Plaintiff moves to compel with respect to several discovery requests. Defendants oppose the motions arguing that they have properly responded or objected to some of the discovery requests and that, with respect to the remaining requests, the parties have not yet met and conferred. Dkts. 43, 46.

A party may obtain discovery regarding any nonprivileged information that is relevant to any claim or defense in their case. Fed. R. Civ. P. 26(b)(1). When determining whether evidence is discoverable, the Court must also consider “whether the burden or expense of the proposed discovery outweighs its likely benefits.” *Id.* Once the party seeking discovery has established the request meets this relevancy requirement, “the party opposing discovery has the burden of showing that the discovery should be prohibited, and the burden of clarifying, explaining or supporting its objections.” *Bryant v. Ochoa*, 2009 WL 1390794, at \*1 (S.D. Cal. May 14, 2009). When a party believes the responses to their discovery requests are incomplete, or contain unfounded objections, they may move the court for an order compelling disclosure. Fed. R. Civ. P. 37. The movant must show they conferred, or made a good faith effort to confer, with the party opposing disclosure before seeking court intervention. *Id.* Moreover, a motion to compel may be premature where the record reflects that the parties have not reached an impasse regarding discovery disputes. *See Advanced Hair Restoration, LLC v. Hair Restoration Centers, LLC*, 2018 WL 828213, at \*2 (W.D. Wash. Feb. 12, 2018) (denying motion to compel where “[t]here is no evidence that the parties reached an impasse in their discussions” and defendant was “attempting in good faith to resolve the discovery dispute outside of Court by producing the requested records”); *Beasley v. State Farm Mut. Auto. Ins. Co.*, 2014 WL 1268709, at \*3 (W.D.

1 Wash. Mar. 25, 2014) (denying motion to compel when there is no suggestion that the parties  
2 reached impasse before the plaintiff filed his motion); *Branch Banking & Tr. Co. v. Pebble*  
3 *Creek Plaza, LLC*, 2013 WL 12176465, at \*1 (D. Nev. July 26, 2013) (judicial intervention is  
4 appropriate only when “informal negotiations have reached an impasse on the substantive issue  
5 in dispute”).

6 Plaintiff challenges Defendant DOC’s response to Production Request No. 3 which  
7 requested that Defendant,

8 Produce all documents, electronically stores [sic] information and tangible things  
9 showing all (court actions) legal or not against the Department of Corrections and or its  
10 named facilities, directly in regards to the 2017-18 and 2018-19 Passover  
memo’s/policies/procedures preventing Incarcerated Individuals participation, in their  
entirety, showing each individual case and its resolutions.

11 Dkt. 33-1, at 19-20. Defendant identified several objections to the request and also provided the  
12 following response:

13 Without waiving the above objections, there are no cases that fit the time period  
14 identified (2017-18 Passover sign up memo or 2018-19 Passover signup memo) and the  
issue identified (cases which challenged the memos preventing incarcerated individuals  
participation, in their entirety). Therefore there are no responsive records to identify.

15 *Id.* Plaintiff objects to Defendants’ response solely on the grounds that he “believes this is  
16 incorrect” but provides nothing to support this assertion. Dkt. 33, at 9. Plaintiff’s unsupported  
17 assertion that he believes Defendants are incorrect fails to demonstrate Defendants’ response is  
18 incomplete or otherwise deficient. Accordingly, Plaintiff’s motion to compel is denied with  
19 respect to Production Request No. 3 directed to Defendant DOC.

20 Plaintiff also challenges Defendant DOC’s response to Interrogatory No. 9 which  
21 requested that Defendant DOC,

22 [E]xplain in full and complete detail, when the development of the Passover memo/policy  
23 in question took place in order to manage the limited resources issues, what if any, were

1 other solutions or resolutions, proposed, that were less restrictive measures that was  
2 discussed and turned down, prior to going with the 2018-19 Passover memo/policy used.

3 Dkt. 33-1, at 21. Defendant objected to the request on the following grounds:

4 This interrogatory is vague and ambiguous, as “development,” “solutions,” “resolutions,”  
5 “less restrictive measures,” and “discussed” could have many meanings. This  
6 interrogatory in general is also confusing as worded and without a clear timeframe. The  
7 interrogatory is further argumentative in its style and appears to be an attempt to trap  
Defendant into admitting liability or other similar legal conclusions, which is improper.  
Furthermore, this interrogatory is substantively duplicative of other interrogatories  
already propounded to individual Defendants with more direct, personal knowledge, and  
so propounding this interrogatory to Defendant as an agency is unduly burdensome and  
redundant.

8 Dkt. 33-1, at 21. Defendant also provided the following response:

9 Without waiving the above objections, *see* Answer to Interrogatory No. 8 to Defendant  
10 Belinda Stewart. As that answer describes in more detail, the three criteria in the 2018  
11 Passover Memo were chosen because the Department wanted to add a third option in  
addition to the 2017 Passover criteria, but also because the earlier option of having no  
criteria for Passover sign up was not workable for the Department at the time.

12 *Id.*

13 The Court agrees with Plaintiff that Defendant’s response is incomplete with respect to  
14 the portion of the Interrogatory asking “what if any, were other solutions or resolutions,  
15 proposed, that were less restrictive measures that was discussed and turned down, prior to going  
16 with the 2018-19 Passover memo/policy used.” The Court further does not find the Interrogatory  
17 to be vague or ambiguous, unclear as to time frame, or otherwise improper as Defendant asserts  
18 in their objections. “Generally, the fact that an interrogatory calls for a legal conclusion is not  
19 grounds for an objection.” *Thomas v. Cate*, 715 F. Supp. 2d 1012, 1029–30 (E.D. Cal. 2010),  
20 *order clarified*, No. 1:05CV01198LJOJMDHC, 2010 WL 797019 (E.D. Cal. Mar. 5, 2010);  
21 *Sonnino v. Univ. of Kan. Hosp. Auth.*, 220 F.R.D. 633, 648 (D. Kan. 2004) (“that a discovery  
22 request ‘calls for a legal conclusion’ is not valid objection”); *Campbell v. Washington*, 2009 WL  
23 577599, at \*3 (W.D.Wash.2009) (The Federal Rules expressly direct that “[a]n interrogatory is

1 not objectionable merely because it asks for an opinion or contention that relates to fact or the  
2 application of law to fact”). “The only kind of interrogatory that is objectionable on the basis  
3 that it calls for a legal conclusion is one that extends to legal issues unrelated to the facts of the  
4 case.” *Holland v. GMAC Mortg.*, 2005 WL 1285678 at \*3 (D. Kan. 2005). Interrogatory No. 9  
5 is related to the facts of the instant case. Accordingly, Defendant’s objection on this basis lacks  
6 merit and is overruled.

7 Moreover, the party objecting to discovery as vague or ambiguous has the burden to  
8 show such vagueness or ambiguity by demonstrating that “more tools beyond mere reason and  
9 common sense are necessary to attribute ordinary definitions to terms and phrases.” *Thomas*,  
10 715 F. Supp. 2d 1012, 1029–30; *Moss v. Blue Cross & Blue Shield of Kan., Inc.*, 241 F.R.D. 683,  
11 696 (D. Kan. 2007); *accord Milinazzo v. State Farm Ins. Co.*, 247 F.R.D. 691, 695 (S.D. Fla.  
12 2007) (“party properly objecting to an objection on the grounds of vagueness must explain the  
13 particular ways in which a request is vague”). Defendant has failed to meet this burden. Further,  
14 the Court finds that a common sense reading of the disputed phrases based on the ordinary  
15 definitions of the terms “development,” “solutions,” “resolutions,” “less restrictive measures,”  
16 and “discussed” permits the Defendant to respond to Interrogatory No. 9. Accordingly,  
17 Defendant’s objection on this basis also lacks merit and is overruled.

18 Plaintiff’s motion to compel is therefore granted in part with respect to Interrogatory No.  
19 9 directed to Defendant DOC. On or before, August 20, 2021, Defendant should supplement its  
20 response to the portion of Plaintiff’s interrogatory asking “what if any, were other solutions or  
21 resolutions, proposed, that were less restrictive measures that was discussed and turned down,  
22 prior to going with the 2018-19 Passover memo/policy used.”

1 Plaintiff also challenges Defendant DOC's response to Interrogatory No. 15 which  
2 requested that Defendant, "explain in full and complete detail, What do you think has created the  
3 legal basis for the affirmative defenses or objections asserted in your answer, and what forms the  
4 legal basis for any factual conclusion asserted in the same." Dkt. 33-1, at 21.

5 Defendant objected to the request on the following grounds:

6 OBJECTION: This request calls for a legal conclusion in asking Defendant to  
7 explain the legal basis for something. Defendant is also unsure what Plaintiff means by  
8 "factual conclusion," and cannot formulate an answer in light of the confusing nature of  
9 Plaintiff's request.

10 SUPPLEMENTAL OBJECTION: To the extent that this interrogatory asks for  
11 Defendants to reveal the legal arguments they will be putting forward in this case in a  
12 motion for summary judgment, the request is premature and improperly asks defense  
13 counsel for attorney work product information.

14 Defendant also provided the following response:

15 Without waiving the above objections, Defendant can attempt to provide the factual  
16 information which forms the basis of the claims and states: the factual information  
17 providing background to the Defendants' Answer comes from the documents available to  
18 Defendants (and as provided to Plaintiff at DEFS 1-115) and from Defendants'  
19 recollections. Any legal arguments by Defendants, through defense counsel, will be  
20 asserted in a later-filed motion for summary judgment.

21 Dkt. 33-1, at 21-22.

22 The Court upholds Defendant's objections and finds Defendant's response to Plaintiff's  
23 interrogatory to be sufficient. First, the Court agrees with Defendant's objection that the  
question is unclear and confusing and that, in particular, it is unclear what Plaintiff means by a  
"factual conclusion." The Court also notes that Defendants have subsequently filed a motion for  
summary judgment to which Plaintiff has had time and the opportunity to respond. Plaintiff will  
also be given an additional opportunity to supplement his response to the motion after the  
discovery issues are resolved or to respond to any other future dispositive motion Defendants  
may bring. Thus, to the extent Plaintiff is seeking to assess the legal grounds for Defendants'

1 defense to the action, it would appear he likely now has that information. Accordingly,  
2 Plaintiff's motion to compel is DENIED with respect to Interrogatory No. 15 directed to DOC.

3       There is some indication that some of the remaining discovery requests at issue in  
4 Plaintiff's motions to compel may have been discussed to some extent at some earlier point in  
5 the discovery process. However, the parties appear to agree that, at their most recent meeting,  
6 Plaintiff indicated that if Defendant provided him responses to the three discovery requests  
7 discussed above, he would be satisfied and would not require any further responses to the  
8 remaining requests. However, when Plaintiff was dissatisfied with Defendant's responses to  
9 those three requests, he moved to compel not only with respect to those three requests, but also  
10 with respect to the remaining requests which the parties had not fully or finally discussed and  
11 attempted to informally resolve. As such, it appears to the Court that Plaintiff's motion to  
12 compel is premature with respect to these remaining requests as the parties have not fully met  
13 and conferred regarding these issues and the record does not demonstrate the parties have  
14 reached an impasse. *Beasley*, 2014 WL 1268709, at \*3.

15       In sum, Plaintiff's motions to compel are GRANTED in part with respect to Interrogatory  
16 No. 9 directed to Defendant DOC. On or before, **August 20, 2021**, Defendant should  
17 supplement its response to the portion of Plaintiff's interrogatory asking "what if any, were other  
18 solutions or resolutions, proposed, that were less restrictive measures that was discussed and  
19 turned down, prior to going with the 2018-19 Passover memo/policy used." Plaintiff's motions  
20 to compel are DENIED with respect to Production Request No. 3 and Interrogatory No. 15,  
21 directed to Defendant DOC. Plaintiff's motions to compel are DENIED without prejudice as  
22 premature with respect to the remaining discovery requests to which Plaintiff seeks to compel a  
23 response. The parties are directed to meet and confer with respect to the remaining discovery

1 requests and file a status report regarding the discovery issues on or before **August 30, 2021**.

2 The discovery deadline is deemed extended to **August 30, 2021**.

3 Plaintiff also contends some of Defendants' discovery responses are not properly signed  
4 and that some of the responses he received were untimely. Plaintiff appears to be requesting that  
5 Defendants be sanctioned in some way on this basis.<sup>1</sup> However, with the exception of his  
6 objections to the discovery responses he received which are discussed above and which are the  
7 subject of the motions to compel, Plaintiff does not appear to contend that there is additional  
8 discovery that remains outstanding. Furthermore, although Defendants acknowledge there were  
9 some delays in providing some of the responses, they provide reasonable explanations for those  
10 delays. It appears to the Court that defense counsel has been working in good faith to  
11 communicate with and provide discovery to Plaintiff. Furthermore, although defense counsel  
12 acknowledges there was a delay in providing Defendants' signatures for some of the  
13 interrogatory answers, it appears to the Court that Defendants and/or defense counsel have now  
14 provided proper signatures for the discovery responses as required by Fed. R. Civ. P. 33 and 34.  
15 Accordingly, Plaintiff's request for sanctions on this basis is denied.

16 **C. Defendants' Motion for Summary Judgment**

17 Defendants have also moved for summary judgment. Dkt. 35. Plaintiff opposes  
18 Defendants' motion arguing, in part, that he has not yet received responses to his discovery  
19 requests which he contends are relevant to demonstrating Defendants' liability. Dkt. 45.  
20 Defendants, in reply, argue that Plaintiff has not demonstrated the outstanding discovery is  
21 essential to justify his opposition. Dkt. 48.

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23 <sup>1</sup> The Court notes that Plaintiff appears to request "dismissal" as a sanction but it is unclear what Plaintiff is seeking to have dismissed.



1 Federal Rule of Civil Procedure 56(d) provides, that, in the context of a motion for summary  
2 judgment:

3 If a nonmovant shows by affidavit or declaration that, for specified reasons, it cannot  
4 present facts essential to justify its opposition, the court may:

- 5 (1) defer considering the motion or deny it;  
6 (2) allow time to obtain affidavits or declarations or to take discovery; or  
7 (3) issue any other appropriate order.

8 Furthermore, the Ninth Circuit has addressed the application of this rule in the context of *pro se*  
9 prisoner plaintiffs and stated that:

10 Under Rule 56(f) [ (the predecessor to current Rule 56(d)) ], the court may postpone  
11 ruling on a summary judgment motion where the nonmoving party needs “additional  
12 discovery to explore ‘facts essential to justify the party's opposition.’” *Crawford-El v.*  
13 *Britton*, 523 U.S. 574, 599 n.20 (1998) (quoting Fed. R. Civ. Pro. 56(f)). Though the  
14 conduct of discovery is generally left to a district court's discretion, summary judgment is  
15 disfavored where relevant evidence remains to be discovered, particularly in cases  
16 involving confined *pro se* plaintiffs. *Klinge v. Eikenberry*, 849 F.2d 409, 412 (9th Cir.  
17 1988); *Harris v. Pate*, 440 F.2d 315, 318 (7th Cir. 1971) (Stevens, J.) (observing that the  
18 combined disabilities of self-representation and confinement hinder a plaintiff's ability to  
19 gather evidence). Thus summary judgment in the face of requests for additional discovery  
20 is appropriate only where such discovery would be “fruitless” with respect to the proof of  
21 a viable claim. *Klinge*, 849 F.2d at 412.

22 *Jones v. Blanas*, 393 F.3d 918, 930 (9th Cir. 2004) (parallel citations omitted and brackets  
23 added).

24 In reviewing Plaintiff's motions to compel and Defendants' motion for summary  
25 judgment it appears to the Court that some of the discovery at issue may be relevant in the  
26 context of considering Defendants' motion for summary judgment. The Court cannot conclude,  
27 on the current record, that the discovery sought would necessarily be fruitless with respect to  
28 proving a viable claim. Accordingly, the Court finds it is appropriate for Defendant DOC to  
29 supplement its response to Interrogatory 9 and allow Plaintiff the opportunity to pursue the  
30 discovery issues before proceeding to consider Defendants' motion for summary judgment. The  
31 Court also notes that it appears Defendants have moved for summary judgment with respect to

1 Plaintiff's as-applied constitutional challenge, but it does not appear they have directly addressed  
 2 the facial challenge to the constitutionality of the policy at issue that Plaintiff appears to raise in  
 3 his complaint.

4 Under the circumstances, Defendants' motion for summary judgment is stricken from the  
 5 Court's calendar pursuant to Fed. R. Civ. P. 56(d). Defendants may restore and re-note their  
 6 motion for summary judgment or file a new motion once the outstanding discovery issues have  
 7 been resolved. The dispositive motions deadline is deemed extended to **September 30, 2021**.

#### 8 **D. Plaintiff's Motion to Amend**

9 Plaintiff has also filed a motion to amend his complaint indicating that he wishes to add  
 10 another defendant. Dkt. 50. Defendants oppose Plaintiff's motion noting that Plaintiff has not  
 11 attached a copy of his proposed amended complaint as required by Local Rule 15. Dkt. 52.  
 12 Defendants also argue that Plaintiff unduly delayed in moving to amend, that they would be  
 13 prejudiced by the amendment in light of their pending summary judgment motion, and that  
 14 amendment may be futile but that they are unable to assess futility because Plaintiff has failed to  
 15 attach a proposed amended complaint. *Id.*

16 Pursuant to Rule 15(a) of the Federal Rules of Civil Procedure,

#### 17 **(1) *Amending as a Matter of Course***

18 A party may amend its pleading once as a matter of course within: (A) 21 days after  
 19 serving it, or  
 20 (B) if the pleading is one to which a responsive pleading is required, 21 days after  
 service of a responsive pleading or 21 days after service of a motion under Rule  
 12(b), (e), or (f), whichever is earlier.

#### 21 **(2) *Other Amendments***

22 In all other cases, a party may amend its pleading only with the opposing party's  
 23 written consent or the court's leave. The court should freely give leave when justice  
 so requires.

1 Defendants filed an answer on May 15, 2020. Dkt. 17. Thus, the time has expired for filing an  
2 amendment as a matter of course and Plaintiff cannot amend pursuant to Rule 15(a)(1). Further,  
3 Defendants have not provided written consent allowing Plaintiff to amend. Thus, to amend the  
4 complaint, Plaintiff must have the Court's leave. *See* Fed.R.Civ.P. 15(a)(2).

5 "Rule 15(a) is very liberal and leave to amend 'shall be freely given when justice so  
6 requires.'" *AmerisourceBergen Corp. v. Dialysis West, Inc.*, 445 F.3d 1132, 1136 (9th Cir.  
7 2006) (*quoting* Fed.R.Civ.P. 15(a)). In determining whether leave to amend is appropriate, the  
8 district court considers 'the presence of any of four factors: bad faith, undue delay, prejudice to  
9 the opposing party, and/or futility.'" *Owens v. Kaiser Foundation Health Plan, Inc.*, 244 F.3d  
10 708, 712 (9th Cir. 2001) (*quoting* *Griggs v. Pace Am. Group, Inc.*, 170 F.3d 877, 880 (9th Cir.  
11 1999)).

12 Under Local Civil Rule (LCR) 15,

13 A party who moves for leave to amend a pleading, or who seeks to amend a pleading by  
14 stipulation and order, must attach a copy of the proposed amended pleading as an exhibit  
15 to the motion or stipulation. The party must indicate on the proposed amended pleading  
16 how it differs from the pleading that it amends by bracketing or striking through the text  
to be deleted and underlining or highlighting the text to be added. The proposed  
amended pleading must not incorporate by reference any part of the preceding pleading,  
including exhibits.

17 Here, Plaintiff did not attach the proposed amended complaint. As such, Plaintiff has not  
18 complied with the Local Rules. Furthermore, without the proposed amended complaint, the  
19 Court is unable to properly consider if leave to amend should be given in light of the four factors  
20 described above. Therefore, the motion is DENIED without prejudice. If Plaintiff moves to  
21 amend his complaint again, he must include a copy of his proposed amended complaint as  
22 required by LCR 15.

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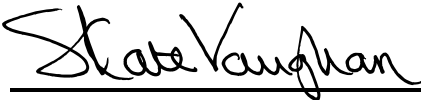
**CONCLUSION**

For the foregoing reasons, the Court orders:

- 1) Plaintiff's motions to file overlength briefs, Dkts. 32, 40, are GRANTED.
- 2) Plaintiff's motions to compel, Dkts. 33, 41, are granted in part with respect to Interrogatory No. 9 directed to Defendant DOC. On or before, **August 20, 2021**, Defendant should supplement its response to the portion of Plaintiff's interrogatory asking "what if any, were other solutions or resolutions, proposed, that were less restrictive measures that was discussed and turned down, prior to going with the 2018-19 Passover memo/policy used."
- 3) Plaintiff's motions to compel, Dkts. 33, 41, are DENIED with respect to Production Request No. 3 and Interrogatory No. 15, directed to Defendant DOC.
- 4) Plaintiff's motions to compel, Dkts. 33, 41, are DENIED without prejudice as premature with respect to the remaining discovery requests to which Plaintiff seeks to compel a response. The parties are directed to meet and confer with respect to the remaining discovery requests and file a status report regarding the status of the remaining discovery issues on or before **August 30, 2021**. The discovery deadline is deemed extended to **August 30, 2021** for that purpose.
- 5) Defendants' motion for summary judgment, Dkt. 35, is STRICKEN from the motion calendar pursuant to Fed. R. Civ. P. 56(d). Defendants may restore and re-note their motion for summary judgment or file a new motion once the outstanding discovery issues have been resolved. The dispositive motions deadline is deemed extended to **September 30, 2021**.
- 6) Plaintiff's motion to amend, Dkt. 50, is DENIED without prejudice.

1 7) The Clerk is directed to send copies of this order to the parties and to the Honorable John  
2 C. Coughenour.

3 Dated this 2<sup>nd</sup> day of August, 2021.  
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7 S. KATE VAUGHAN  
8 United States Magistrate Judge  
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